

International Journal of Science and Research Archive

eISSN: 2582-8185 Cross Ref DOI: 10.30574/ijsra

Journal homepage: https://ijsra.net/



(REVIEW ARTICLE)



Circular migration models with innovative policy interventions to balance economic growth, workforce needs and migrant welfare between host and origin countries

Oluwakemisola Omolola Adeusi ¹, Titilope Ajeboriogbon ², John-Paul Adjadeh ³, Sandra Mefoude Obiono ⁴ and Yusuf Olalekan Adebayo ^{5,*}

- ¹ Department of German Studies, School of Humanities and Sciences, Stanford University, USA.
- ² Department of German Studies, School of Humanities and Sciences, University of Illinois, USA.
- ³ Department of Political Science, Faculty of Economics, Political and Policy Science, The University of Texas at Dallas, Texas, IISA.
- ⁴ Department of French and Italian, Dartmouth College, New Hampshire, USA.
- ⁵ Department of Political Science and International Studies, Ahmadu Bello University, Zaria, Nigeria.

International Journal of Science and Research Archive, 2025, 14(01), 1735-1742

Publication history: Received on 17 December 2024; revised on 24 January 2025; accepted on 27 January 2025

Article DOI: https://doi.org/10.30574/ijsra.2025.14.1.0298

Abstract

This comprehensive review examines circular migration models and their impact on balancing economic growth, workforce requirements, and migrant welfare in both host and origin countries. Through systematic analysis of existing policy frameworks, empirical research, and case studies across various regions, this paper evaluates the effectiveness of current approaches and proposes innovative policy solutions to optimize circular migration outcomes. The review identifies significant opportunities in existing circular migration frameworks while highlighting promising practices from different regions that have successfully implemented balanced migration governance. Special attention is given to policy interventions that simultaneously address economic needs and migrant welfare. The paper argues for an integrated approach to circular migration policy development, emphasizing the need for evidence-based strategies that incorporate both market demands and human-centered considerations. Through analysis of successful policy interventions and persistent challenges, this review provides actionable recommendations for policymakers, researchers, and practitioners working to create more effective circular migration systems.

Keywords: Circular migration; Policy innovation; Economic growth; Workforce development; Migrant welfare; International labor markets

1. Introduction

Circular migration has emerged as a significant pattern in global population movements, offering potential solutions to labor market gaps while promoting development in origin countries [1]. According to the International Organization for Migration (IOM), circular migration patterns have intensified in recent decades, driven by globalization, technological advancement, and evolving labor market needs [2]. This migration model presents unique opportunities for addressing workforce shortages in host countries while facilitating skill transfer and economic development in origin countries.

The complexity of circular migration extends beyond simple labor market dynamics, encompassing aspects of social integration, economic development, and human welfare. Traditional migration frameworks, primarily focused on permanent or long-term migration, have proven insufficient in addressing the unique challenges and opportunities presented by circular migration patterns [3]. Recent global developments, including post-pandemic economic recovery

^{*} Corresponding author: Yusuf Olalekan Adebayo

needs and shifting demographic patterns, have further highlighted the importance of well-managed circular migration systems.

This review synthesizes current research on circular migration policies and examines innovative approaches to balancing various stakeholder interests. By analyzing both successful interventions and persistent challenges, we aim to contribute to the development of more effective migration governance frameworks that optimize outcomes for all parties involved.

2. Theoretical Framework and Analytical Approach

2.1. Economic Theory in Circular Migration

The analysis of circular migration patterns fundamentally draws upon labor market theory and development economics to examine the complex dynamics between temporary labor mobility and economic outcomes in both host and origin countries [4]. This theoretical foundation helps illuminate the mechanisms through which circular migration can address market inefficiencies while simultaneously promoting skill transfer and development across borders. The framework particularly emphasizes the role of temporary labor mobility in optimizing resource allocation and addressing structural imbalances in international labor markets.

Contemporary economic theory has evolved to recognize the unique characteristics of circular migration that distinguish it from traditional permanent migration patterns [5]. This theoretical advancement encompasses the consideration of dynamic efficiency gains through repeated migration cycles, the development of human capital through exposure to different work environments, and the creation of sustainable economic linkages between origin and destination countries. These theoretical developments provide crucial insights into how circular migration can be structured to maximize economic benefits while minimizing potential negative impacts on both sending and receiving countries.

2.2. Systems Theory in Migration Governance

Systems theory provides a crucial framework for understanding the complex interconnections between various stakeholders and institutions involved in circular migration processes [6]. This approach recognizes that successful circular migration programs require coordinated action across multiple domains, including labor market regulation, social protection systems, and development policy frameworks. The systems perspective helps identify critical feedback loops and interaction points that influence the overall effectiveness of circular migration schemes.

The application of systems theory to circular migration governance reveals the importance of understanding both direct and indirect effects of policy interventions across different system components [7]. This theoretical lens highlights how changes in one aspect of the migration system, such as visa regulations, can have ripple effects across other areas, including labor market outcomes, social integration processes, and development impacts in origin countries. Understanding these systemic relationships is crucial for developing effective policy interventions that can achieve multiple objectives simultaneously.

2.3. Rights-Based Development Approach

The rights based development approach forms a fundamental pillar of this analysis, examining how circular migration policies can promote economic growth while ensuring the protection of migrant rights and welfare [8]. This emphasizes the importance of viewing migrants not merely as economic actors but as rights holders whose dignity and well-being must be central to policy design and implementation. The approach provides a crucial perspective for evaluating policy effectiveness in terms of both economic outcomes and human development indicators.

The integration of rights-based considerations into development approaches has led to more nuanced understanding of how circular migration programs can be structured to promote both economic efficiency and social justice [9]. This theoretical framework helps identify potential tensions between economic objectives and rights protection, while also suggesting ways to resolve these conflicts through innovative policy design. The approach emphasizes the importance of meaningful participation by migrants in program design and implementation, ensuring that their voices and interests are represented in policy development processes.

3. Policy Landscape and Governance Frameworks

3.1. Global Policy Evolution

The landscape of circular migration policies has undergone significant transformation over the past decade, marked by increasing recognition of the potential benefits of managed temporary mobility [10]. International frameworks such as the Global Compact for Safe, Orderly and Regular Migration (GCM) have established comprehensive guidelines for developing circular migration programs that benefit all stakeholders [11]. These developments reflect growing awareness of the need for more sophisticated approaches to managing temporary labor mobility in an increasingly interconnected world.

Recent years have witnessed the emergence of more nuanced policy frameworks that explicitly recognize the unique characteristics and requirements of circular migration patterns. These frameworks have moved beyond simple labor market considerations to incorporate broader development objectives, rights protection mechanisms, and sustainability. The evolution of these policy approaches reflects growing understanding of the complex interplay between economic efficiency, social protection, and development impacts in circular migration contexts [12,13].

3.2. Regional Implementation Models

The European Union's approach to circular migration governance has emerged as a significant model for managing temporary labor mobility while ensuring worker protection [14]. The EU's Seasonal Workers Directive provides a comprehensive framework that addresses both labor market needs and migrant rights protection, establishing minimum standards for working conditions, accommodation, and social protection [15]. This regional approach has demonstrated the potential for creating regulated pathways for circular migration that benefit both sending and receiving countries while protecting migrant workers' rights.

The Asia-Pacific region presents a more diverse landscape of circular migration governance, with various models adapted to specific bilateral relationships and economic contexts. Notable examples include New Zealand's Recognized Seasonal Employer scheme and Australia's Pacific Labour Scheme, which have established successful frameworks for managing circular migration with Pacific Island nations [16,17]. These programs have shown particular success in combining development objectives with labor market needs, while maintaining strong protections for migrant workers.

3.3. Innovative Policy Interventions

Skill partnership programs have emerged as a promising innovation in circular migration governance, establishing bilateral arrangements where host countries invest in skills development in origin countries [18]. These partnerships create a win-win situation by addressing labor shortages in destination countries while building human capital in origin countries. The success of these programs demonstrates the potential for circular migration to serve as a vehicle for sustainable development and capacity building.

The development of portable benefits systems represents another significant innovation in circular migration governance. These systems ensure continuity of social protection across borders, addressing one of the major challenges faced by circular migrants [19,20]. The implementation of such systems requires sophisticated coordination between origin and destination countries but has shown promising results in protecting migrant workers while maintaining the flexibility needed for circular migration patterns.

4. Economic Growth and Labor Market Integration

4.1. Host Country Economic Impacts

The economic impact of circular migration on host countries extends beyond simple labor market effects, encompassing broader implications for productivity, innovation, and economic flexibility [21]. Research has shown that well managed circular migration programs can address specific labor shortages without creating wage depression, particularly when combined with appropriate labor market protections and skills matching mechanisms [22]. These programs have demonstrated particular success in sectors with seasonal labor demands or specific skill requirements that cannot be met through domestic labor supply.

The long-term economic benefits for host countries include enhanced economic resilience through flexible labor force adjustment capabilities and contributions to social security systems [23]. Research on circular migration programs

reveals that temporary workers often make net positive contributions to public finances through tax payments and social security contributions, while their temporary status reduces long-term public service demands [24]. Furthermore, the circulation of skills and knowledge between origin and destination countries can stimulate innovation and productivity improvements in host country industries.

4.2. Origin Country Development Effects

The development impact of circular migration on origin countries operates through multiple channels, with remittance flows representing a significant but not exclusive mechanism [25]. Regular remittance transfers from circular migrants contribute to household income stability and local economic development in origin communities. However, the development impact extends beyond monetary transfers to include the acquisition and transfer of skills, knowledge, and social capital through returning migrants.

The long-term development effects of circular migration are particularly evident in the transformation of local labor markets and business environments in origin countries [26]. Returned migrants often bring new skills, technologies, and business practices, contributing to the modernization of traditional sectors and the development of new economic activities [27]. This process of knowledge and skill transfer can lead to sustainable improvements in productivity and economic diversification in origin communities, creating positive spillover effects that benefit the broader economy.

4.3. Labor Market Optimization

The optimization of labor market outcomes through circular migration requires sophisticated matching mechanisms that align worker skills with employer needs while maintaining flexibility to respond to changing economic conditions [28]. Successful programs have developed comprehensive frameworks for skills assessment, certification, and matching, often incorporating digital platforms and artificial intelligence tools to improve efficiency and accuracy. These systems help ensure that circular migration programs respond effectively to real labor market needs while maximizing the developmental benefits for participating workers.

The sustainability of labor market optimization efforts depends on continuous adaptation to evolving economic conditions and technological changes [29]. Programs that have shown the greatest success maintain robust monitoring and evaluation systems that track labor market outcomes, skill utilization, and economic impacts. This evidence-based approach enables continuous refinement of matching mechanisms and program design, ensuring that circular migration continues to serve the needs of both origin and destination country labor markets.

5. Workforce Needs and Skills Development

5.1. Skills Matching Mechanisms

The development of effective skills matching mechanisms represents a critical component of successful circular migration programs. Modern approaches integrate traditional assessment methods with digital platforms and artificial intelligence tools to create more precise and efficient matching processes [30]. These systems consider not only formal qualifications but also soft skills, work experience, and industry-specific requirements, enabling more nuanced and accurate matching between workers and employment opportunities.

Successful skills matching mechanisms also incorporate feedback loops that enable continuous improvement based on program outcomes and stakeholder experiences [31]. This iterative approach allows for the refinement of matching criteria and processes based on real-world results, leading to improved outcomes for both employers and workers. The incorporation of industry input and regular updates to skills frameworks ensures that matching mechanisms remain relevant and effective as labor market needs evolve.

5.2. Capacity Building Initiatives

Comprehensive capacity building programs have emerged as essential elements of successful circular migration schemes, going beyond basic job training to encompass broader skill development and professional growth opportunities [32]. These initiatives often involve collaboration between origin and destination country institutions, combining technical training with soft skills development and cultural orientation. The most effective programs maintain a strong focus on transferable skills that benefit workers both during their overseas employment and upon return to their home countries.

The sustainability of capacity building initiatives depends on strong institutional partnerships and clear alignment with labor market needs in both origin and destination countries. NGOs contribute significantly to education for refugee children and adults, often filling gaps left by overwhelmed local education systems [33]. Successful programs often incorporate elements of train-the-trainer approaches, building local capacity for ongoing skills development while ensuring program sustainability. This approach helps create lasting improvements in workforce capacity while supporting the development of professional training infrastructure in origin countries.

6. Migrant Welfare and Protection

6.1. Social Protection Frameworks

Comprehensive social protection frameworks for circular migrants have evolved to address the unique challenges posed by temporary mobility patterns. These frameworks increasingly recognize the need for portable benefits that can follow workers across borders, ensuring continuous coverage throughout their migration cycle. Advanced systems have developed mechanisms for coordination between origin and destination country social security systems, enabling migrants to maintain and accumulate benefits despite their mobility patterns [34]. Modern social protection systems have also expanded to include mechanisms for health insurance coverage, occupational safety standards, and retirement benefits that accommodate the unique circumstances of circular migrants [35].

The effectiveness of social protection frameworks depends heavily on strong institutional coordination and clear enforcement mechanisms [36]. Successful programs have established dedicated oversight bodies responsible for monitoring compliance and addressing violations of social protection standards. These systems typically incorporate regular audits of working conditions, housing standards, and benefit provision, ensuring that protective measures exist not just on paper but in practice. The most effective frameworks also include provisions for family support and emergency assistance, recognizing the broader social context of circular migration.

6.2. Rights Protection and Enforcement

The establishment of robust rights protection mechanisms represents a fundamental component of sustainable circular migration programs [37]. Effective systems combine clear legal frameworks with accessible grievance mechanisms, ensuring that circular migrants have real pathways for addressing violations of their rights [38]. These mechanisms typically include multiple channels for reporting concerns, from formal legal processes to informal mediation options, recognizing that migrants may face various barriers to accessing traditional justice systems.

The implementation of rights protection frameworks requires sustained investment in enforcement capacity and monitoring systems [39]. Successful programs have developed networks of labor inspectors, community liaisons, and legal support services to ensure comprehensive coverage of migrant populations. These networks are particularly effective when they incorporate cultural and linguistic expertise, enabling them to communicate effectively with migrant communities and understand their specific needs and challenges.

7. Policy Innovation and Future Directions

The integration of advanced technologies into circular migration management systems has created new opportunities for program optimization and service delivery [40]. Digital platforms have revolutionized the way migration programs operate, from initial recruitment and skills matching to benefit management and communication with migrants [41]. These technological solutions enable more efficient program administration while providing migrants with better access to information and services throughout their migration journey. The successful implementation of technological solutions requires careful attention to accessibility and user needs. Programs that have shown the greatest success in technological integration have developed mobile-first approaches that recognize the prevalence of smartphone use among migrant populations. These systems often incorporate multilingual interfaces and offline functionality, ensuring that technological solutions enhance rather than restrict access to program services and support.

The development of sustainable circular migration programs requires careful attention to long-term viability and impact. Successful programs incorporate robust monitoring and evaluation systems that track both immediate outcomes and longer-term development impacts [42]. These systems enable continuous program refinement while providing evidence for policy decisions and program modifications. The most effective programs maintain flexibility to adapt to changing circumstances while preserving core protections and benefits for participating migrants. The sustainability of circular migration programs also depends on strong stakeholder engagement and partnership development. Programs that have demonstrated long-term success typically involve multiple stakeholders in program

governance, including government agencies, employer organizations, worker representatives, and civil society groups [43]. These multi-stakeholder approaches help ensure that programs remain responsive to various needs and interests while maintaining strong support from key constituencies.

8. Conclusion

The analysis of circular migration models reveals both the significant potential and persistent challenges in developing effective programs that balance multiple stakeholder interests. Successful programs demonstrate the possibility of creating win-win situations that serve the economic needs of both origin and destination countries while protecting migrant welfare. The experience of various regional and bilateral programs provides valuable lessons for the development of future initiatives, highlighting the importance of comprehensive program design, strong institutional frameworks, and innovative implementation approaches.

The future development of circular migration programs will require continued attention to emerging challenges and opportunities. Technological advancement, changing labor market dynamics, and evolving social conditions will create new contexts for program operation and development. Success in addressing these challenges while maintaining program effectiveness will depend on maintaining flexibility in program design while preserving core protections and benefits for participating migrants. The findings of this review emphasize the potential for circular migration to contribute positively to economic development and human welfare when properly structured and managed through innovative policy interventions.

As global mobility patterns continue to evolve and labor markets become increasingly interconnected, the importance of well-designed circular migration programs will only grow. The success of these programs in balancing economic growth, workforce needs, and migrant welfare will depend on continued innovation in policy design and implementation, strong international cooperation, and sustained commitment to protecting migrant rights while promoting development objectives. The experiences and lessons learned from existing programs provide a foundation for future development, but ongoing research, evaluation, and adaptation will be essential to ensure that circular migration continues to serve as an effective tool for promoting sustainable development and human welfare in both origin and destination countries.

Recommendations

The development of effective circular migration policies requires comprehensive approaches that address multiple dimensions of program design and implementation. Policymakers should prioritize the establishment of bilateral frameworks that explicitly address both economic and welfare considerations, ensuring that programs serve the interests of all stakeholders. These frameworks should incorporate clear mechanisms for skills recognition and certification, enabling migrants to build professional credentials that are valuable in both origin and destination countries. The success of policy interventions depends heavily on the creation of robust institutional structures for program oversight and management. Recommendations for policy development include the establishment of dedicated agencies for program administration, the development of comprehensive monitoring frameworks, and the creation of sustainable funding mechanisms.

The effective implementation of circular migration programs requires sustained attention to operational details and capacity building. Program administrators should focus on developing strong coordination mechanisms between origin and destination country institutions, ensuring smooth program operation and effective support for participating migrants. Implementation strategies should emphasize the importance of clear communication channels, efficient administrative processes, and responsive support services. Successful program implementation also requires significant investment in technological infrastructure and human resources. Organizations managing circular migration programs should prioritize the development of integrated data management systems, user friendly interfaces for program participants, and comprehensive training programs for staff. These investments should be guided by clear operational protocols and service standards, ensuring consistent program delivery and support for participating migrants.

Compliance with ethical standards

Disclosure of conflict of interest

No conflict of interest to be disclosed.

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